

# Guidelines for Chemical Transportation Safety, Security, and Risk Management

Center for Chemical Process Safety New York, New York





A JOHN WILEY & SONS, INC., PUBLICATION

This Page Intentionally Left Blank

Guidelines for Chemical Transportation Safety, Security, and Risk Management

This book is one in a series of process safety guideline and concept books published by the Center for Chemical Process Safety (CCPS). Please go to www.wiley.com/go/ccps for a full list of titles in this series.

# Guidelines for Chemical Transportation Safety, Security, and Risk Management

Center for Chemical Process Safety New York, New York





A JOHN WILEY & SONS, INC., PUBLICATION

It is sincerely hoped that the information presented in this document will lead to an even more impressive safety record for the entire industry. However, neither the American Institute of Chemical Engineers, its consultants, CCPS Technical Steering Committee and Subcommittee members, their employers, their employers' officers and directors, nor AcuTech Consulting Group, Inc. and its employees warrant or represent, expressly or by implication, the correctness or accuracy of the content of the information presented in this document. As between (1) American Institute of Chemical Engineers, its consultants, CCPS Technical Steering Committee and Subcommittee members, their employers, their employers' officers and directors, and AcuTech Consulting Group, Inc. and its employees and (2) the user of this document, the user accepts any legal liability or responsibility whatsoever for the consequence of its use or misuse.

Copyright © 2008 by American Institute of Chemical Engineers, Inc. All rights reserved.

A Joint Publication of the Center for Chemical Process Safety of the American Institute of Chemical Engineers and John Wiley & Sons, Inc.

Published by John Wiley & Sons, Inc., Hoboken, New Jersey. Published simultaneously in Canada.

No part of this publication may be reproduced, stored in a retrieval system, or transmitted in any form or by any means, electronic, mechanical, photocopying, recording, scanning, or otherwise, except as permitted under Section 107 or 108 of the 1976 United States Copyright Act, without either the prior written permission of the Publisher, or authorization through payment of the appropriate per-copy fee to the Copyright Clearance Center, Inc., 222 Rosewood Drive, Danvers, MA 01923, (978) 750-8400, fax (978) 750-4470, or on the web at www.copyright.com. Requests to the Publisher for permission should be addressed to the Permissions Department, John Wiley & Sons, Inc., 111 River Street, Hoboken, NJ 07030, (201) 748-6011, fax (201) 748-6008, or online at http://www.wiley.com/go/permission.

Limit of Liability/Disclaimer of Warranty: While the publisher and author have used their best efforts in preparing this book, they make no representations or warranties with respect to the accuracy or completeness of the contents of this book and specifically disclaim any implied warranties of merchantability or fitness for a particular purpose. No warranty may be created or extended by sales representatives or written sales materials. The advice and strategies contained herein may not be suitable for your situation. You should consult with a professional where appropriate. Neither the publisher nor author shall be liable for any loss of profit or any other commercial damages, including but not limited to special, incidental, consequential, or other damages.

For general information on our other products and services or for technical support, please contact our Customer Care Department within the United States at (800) 762-2974, outside the United States at (317) 572-3993 or fax (317) 572-4002.

Wiley also publishes its books in a variety of electronic formats. Some content that appears in print may not be available in electronic format. For information about Wiley products, visit our web site at www.wiley.com.

#### Library of Congress Cataloging-in-Publication Data is available.

ISBN 978-0471-78242-1

Printed in the United States of America.

10 9 8 7 6 5 4 3 2 1

## CONTENTS

Pi	reface		xi
Ac	cknowledgmen	ts	<i>xiii</i>
Ite	ems on the CD		xv
G	lossary		xix
1	INTRODU	CTION	1
	1.1	Key Stakeholders in the Supply Chain and Risk	
	1.0	Management Process	2
	1.2	Iransportation Risk Management	3
	1.3	Using These Guidelines	7
2	PRIMARY	MANAGEMENT SYSTEMS	9
	2.1	Regulatory Compliance	10
		2.1.1 UN Model Framework	10
		2.1.2 International Regulations	11
		2.1.3 Regional Regulations	13
		2.1.4 Harmonization of Transportation Regulations	15
2.2 Essential Components of a Transportation			
		Management System	16
		2.2.1 Industry Standards and Guidelines	18
		2.2.2 Operational Management	18
		2.2.3 Emergency Preparedness and Response	19
		2.2.4 Incident Reporting and Investigation	20
		2.2.5 Management of Change	21
		2.2.6 Transportation Risk Management System Auditing	22
	2.3	XYZ Chemical Example—Primary Management Systems	23
3	<b>RISK ASS</b>	ESSMENT FUNDAMENTALS	25
	3.1	Safety Risk Assessment Concepts	25
	3.2	Risk Definitions	27
		3.2.1 Hazards	28
		3.2.2 Initiating Events	28
		3.2.3 Incident Consequences	29
		3.2.4 Incident Impacts	31
		-	

	3.2.5 Likelinood	33		
	3.2.6 Differences in Safety and Security Risk Definitions	33		
3.3	Risk Analysis Protocol	34		
3.4	Identification and Prioritization Activities			
	3.4.1 Cataloging Hazardous Materials and Modes of			
	Transportation	- 36		
	3.4.2 Identifying Sensitive Areas Along the Transportation			
	Route	37		
	3.4.3 Interactions with Other Stakeholders in the Supply Chain			
		37		
	3.4.4 Identification and Prioritization Summary	38		
3.5	XYZ Chemical Example—Identification and Prioritization	39		

43

### 4 QUALITATIVE AND SEMI-QUANTITATIVE RISK ANALYSIS

4.1	Overview of Qualitative and Semi-Quantitative	
	Risk Assessments	44
4.2	Qualitative Risk Analysis	46
	4.2.1 Establishing Benchmarking Comparisons	46
	4.2.2 Identifying Issues for Further Evaluation	48
	4.2.3 Understanding the Impact of Anticipated Changes	50
	4.2.4 XYZ Chemical Example—Qualitative Risk Analysis	50
4.3	Semi-Quantitative Risk Analysis	54
	4.3.1 Refinement of Consequence and Likelihood Estimates and	
	Preliminary Mitigation Considerations	57
	4.3.2 Semi-Quantitative Risk Analysis Techniques	61
	4.3.3 XYZ Chemical Example—Semi-Quantitative Risk	
	Analysis	65
5 QUANTI	TATIVE RISK ANALYSIS	71
5.1	Overview	72
	5.1.1 QRA Study Design	73

	5.1.2 QRA Protocol	74
5.2	QRA Data Sources	75
	5.2.1 Data for Frequency Analysis	77
	5.2.2 Data for Consequence Analysis	80
	5.2.3 Other QRA Data Categories	84
5.3	Presentation of Quantitative Results	85
	5.3.1 QRA Results	85

#### CONTENTS

	5.4	XYZ Chemical Example—Ouantitative Risk Analysis	92
		5.4.1 Scope Definition	92
		5.4.2 Data Collection	94
		5.4.3 Frequency Analysis	96
		5.4.4 Consequence Analysis	96
		5.4.5 Risk Estimation and Discussion of Results	97
6	TRANSPO	ORTATION SECURITY CONSIDERATIONS	101
	6.1	Overview of Transportation Security	101
	6.2	Transportation Security Concepts	103
		6.2.1 Security Risk Definitions	103
		6.2.2 Security Regulations and Industry Practices	106
		6.2.3 Safety and Security Synergies and Tradeoffs	111
	6.3	Security Prioritization Process	111
	6.4	Transportation Security Vulnerability Assessment	115
		6.4.1 Consequence	115
		6.4.2 Vulnerability	115
		6.4.3 Threat	116
		6.4.4 TSVA Methodology	117
		6.4.5 TSVA Resources	119
	6.5	Practical Transportation Security Elements	119
		6.5.1 General Security Elements and Security Plans	120
		6.5.2 Additional Considerations	123
	6.6	XYZ Chemical Example—Security Analysis	124
7	RISK RED	DUCTION STRATEGIES	133
	7.1	Risk Reduction Initiatives	133
		7.1.1 Documentation and Communication of Risk	
		Reduction Strategies	134
		7.1.2 Risk Reduction Opportunities	135
		7.1.3 Balancing Safety and Security	136
	7.2	Factors Influencing Risk Reduction Options	138
		7.2.1 Overall Supply Chain Risk Reduction Options	138
		7.2.2 Pre-shipment Risk Reduction Options	140
		7.2.3 Emergency Response and Post-Incident Risk	
		Reduction Opportunities	144
	7.3	Selection of Risk Reduction Options	145
	7.4	XYZ Chemical Example—Risk Reduction Strategies	148
		7.4.1 Qualitative Risk Analysis Reduction Options	150

vii

7.4.2	Semi-Quantitative Risk Analysis Reduction Options	150
-------	---	-----

- 7.4.3 Quantitative Risk Analysis Reduction Options 152
- 7.4.4 Risk Reduction Options for Security 154

### 8 PROGRAM SUSTAINABILITY

#### 157

8.1 Or	agoing Commitment to Risk Management	158
8.2 Co	ontinuous Improvement	159
8.3 Et	nerging Safety and Security Trends	160
8.4 Ev	olving Transportation Risk Analysis Practices	161
8.5 X	YZ Chemical Example—Program Sustainability	161

### INDEX

#### 163

### PREFACE

The transportation of chemicals and other hazardous materials on roads, railways, waterways, through pipelines, and by other modes and systems provides vital support for today's economy and standard of living. Global trade has resulted in more transborder shipments of raw materials, consumer products, and hazardous wastes than ever before. The volume of traffic and the speed with which it moves continue to increase in both developed and developing countries, with some transportation systems operating at full capacity, thereby challenging the supporting infrastructure. Urban sprawl and population growth have brought people into closer contact with established transportation corridors, with much of the physical transportation infrastructure carrying both people and industrial shipments.

Because the release of a chemical during transit poses a potential risk to surrounding communities, property, and the environment, the transportation of hazardous materials must be carefully managed. It is widely recognized that chemical transportation is more than just a service function that fills a business void; it is a comprehensive system of activities that involves numerous stakeholders with varying backgrounds and interests. Therefore, chemical transportation should address the entire supply chain of a commodity, spanning the delivery and handling of raw materials through the offloading and unpacking of finished products. Additionally, beyond the desire for accident-free chemical transport, the evolving threat of terrorism and other security concerns should be considered as part of a transportation risk management program. Since there may be tradeoffs between safety and security, this balance can challenge even the best business plans and risk management programs.

In 1995, the Center for Chemical Process Safety (CCPS) published a book titled Guidelines for Chemical Transportation Risk Analysis. This publication provided a technical review of risk analysis techniques used to evaluate chemical transportation operations. In particular, it provided detailed methods and techniques for designing and conducting a formal transportation risk analysis, extending the risk analysis concepts developed and applied for fixed chemical process sites. Supporting the technical background and methodologies, the book included detailed examples illustrating the application of risk analysis techniques in a chemical transportation setting, and an extensive set of appendices containing case studies, data sources, and references.

In the decade since this first book was published, it has received widespread recognition as an excellent resource on transportation risk analysis. It has been used extensively by major chemical companies and shipping organizations both domestically and internationally. In order to best serve the needs and interests of its clients and stakeholders, CCPS periodically reviews the use and effectiveness of its publications and issues updates or revisions. This new book is not meant to replace the earlier 1995 edition, but rather to augment it. The new publication deals with transportation, security, and risk management on a broader basis and provides tools and methods to benefit a wider range of transportation professionals and associated stakeholders. In particular, it introduces more qualitative and practical techniques for screening, identifying, and managing higher-level risks issues that balance both safety and security. These two books should be used in combination to effectively manage and analyze transportation risk. For this reason, the original Guidelines for Chemical Transportation Risk Analysis is reproduced on the enclosed CD, as Appendix A.

This new publication provides a framework and common practices that will allow shippers and supply stakeholders to manage chemical transportation networks. The framework should embrace and utilize a company's existing systems, but must meet regulatory requirements in areas where shipping activities occur. It is written from an international perspective, recognizing that many companies transport materials across country borders and around the globe. Local customs, regulations, and working cultures may vary, but the common principles of safety, security, and risk management should always be recognized.

The development of this newly expanded transportation risk management guidelines book involved several discussions with stakeholder groups in the manufacturing, shipping, and regulatory sectors. Many participants in these sessions identified the need for a practical set of tools that would mesh with existing management practices and make optimum use of existing resources. To that end, this book attempts to provide useful tools and information covering a wide range of chemical transportation applications for all user groups. This book is a tribute to the many dedicated transportation, safety, security, and risk professionals who provided countless hours discussing issues, sharing information, and reviewing documentation to make possible both the original book and this new valuable publication.

The final chapter of this book, Program Sustainability, discusses keeping risk management practices current with changing trends and regulations. To support this need, a comprehensive set of appendices, in CD format, is included. In addition to the original 1995 book, the appendices include tools shared by stakeholder companies, links to current and pending regulations and to additional resources current at the time of publication, and the complete example of the transportation concepts that are developed throughout each chapter of this book.

## ACKNOWLEDGMENTS

The American Institute of Chemical Engineers (AIChE) and the Center for Chemical Process Safety (CCPS) express their appreciation and gratitude to all members of the Chemical Transportation Risk and Security Subcommittee and their CCPS member companies for their generous support and technical contributions in the preparation of these guidelines. We would also like to acknowledge the willingness of chemical manufacturers, shipping companies, and regulatory agencies to share their risk evaluation tools and protocols, some of which are included as examples in the enclosed CD appendices. Finally, the need for this guideline was identified by Henry Ward of the Dow Chemical Company, who helped steer the initial efforts of the subcommittee and established an effective stakeholder network.

Chemical Transportation Risk and Security Subcommittee Members:

Cheryl (Cherry) Burke ( The Dow Chemical Com	Co-chair) Ipany	Michael R. Green BP America, Inc.
Lou Castiglioni Arkema Inc.		Bob Hollenbeck 3M Company (retired)
Mark Connolly Akzo Nobel Chemicals		Gary Staton DuPont Company
Brian R. Dunbobbin (Co Air Products and Chemic	-chair) cals Inc.	Stephen F. Urschel SABIC Innovative Plastics, LLC
Donna Edminster Rhodia Inc.		William Ed Waley LyondellBasell Industries
CCPS Staff Consultant: Br CC	ian Kelly CPS Emeritus	

Principal Author: Brad A. Fuller AcuTech Consulting Group

The authors wish to thank the following AcuTech Consulting Group personnel for their technical contributions and review: Tara Aboyoun, Steven M. Fruchtman, Dale A. Kers, H.M. Leith, Kevin F. Molloy, David A. Moore, Martin R. Rose, and Lee Salamone.

Before publication, all CCPS books are subjected to a thorough peer review process. CCPS gratefully acknowledges the thoughtful comments and suggestions of the peer reviewers, whose work enhanced the accuracy and clarity of these guidelines.

**CTRS Peer Reviewers:** 

Lisa Bendixen ICF Consultants

Ron Christy Celanese Chemicals

Graham Creedy Canadian Chemical Producers' Association

David Gessford Dow Chemical Company

Jean-Pierre Durand Olin Corporation

Ronald de Nooijer SABIC Innovative Plastics Zhigang Qin SABIC Innovative Plastics

Doug Reeves Department of Transportation (retired)

Bill Rhyne Consultant (retired)

Mark Stehly BNSF Railway

Henry Ward Dow Chemical Company

xii

## ITEMS ON THE CD ACCOMPANYING THIS BOOK

Appendix A: Guidelines for Chemical Transportation Risk Analysis (CCPS, 1995) Appendix B: Industry Tools Appendix C: Regulation Links Appendix D: Resource Links Appendix E: Worked TRM Example