**Renate Pirstner-Ebner** 

# European Energy Law

Market System for Electricity and Gas – Energy Supply Security – Green Energy System of the Future (Green Smart Grid)





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Dieses Werk wurde gefördert von



**The Deutsche Nationalbibliothek** lists this publication in the Deutsche Nationalbibliografie; detailed bibliographic data are available on the Internet at http://dnb.d-nb.de

ISBN 978-3-8487-7386-2 (Print) 978-3-7489-1362-7 (ePDF)

#### British Library Cataloguing-in-Publication Data

A catalogue record for this book is available from the British Library.

ISBN 978-3-8487-7386-2 (Print) 978-3-7489-1362-7 (ePDF)

#### Library of Congress Cataloging-in-Publication Data

Pirstner-Ebner, Renate European Energy Law Market System for Electricity and Gas – Energy Supply Security – Green Energy System of the Future (Green Smart Grid) Renate Pirstner-Ebner 162 pp. Includes bibliographic references.



Onlineversion Nomos eLibrary

ISBN 978-3-8487-7386-2 (Print) 978-3-7489-1362-7 (ePDF)

1st Edition 2022

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#### Foreword

European energy law is the basis for the energy law in all Member States of the European Union. However, it is also important for the states of South-Eastern Europe and the Black Sea region which have joined together to form the Energy Community to implement the European Union internal energy market rules and principles in their countries. Central to the European energy law are the rules for the electricity and gas market. An additional core element are the provisions for supply security for electricity and gas (e.g. gas emergency plan, principle of solidarity), which have gained particular importance because of the dramatic events in the Ukraine. The Ukraine crisis and the climate crisis show that the future of an energy system lies in the independence from fossil energy sources. Energy independence, supply security, and climate protection can be reached by establishing a green energy system. Separate chapters of this book deal with the main criteria of a green energy system, such as renewable energies, energy efficiency, decentralisation (e.g. energy communities) or digitalisation (e.g. smart meters). Because of their importance, an additional chapter, "energy system of the future" (green smart grid), has been dedicated to these aspects.

The book furthermore covers an introduction to energy law (scope, terminology etc) and an overview of the energy law legislation. This part starts with the European Union competences set in primary law, followed by the relevant secondary law. In addition, the book deals with the European regulatory and coordination organisation (ACER, ENTSO for Electricity, ENTSO for Gas, regional coordination centre etc).

As the book combines the introduction to European energy law with an indepth analysis of advanced topics (e.g. electricity and gas market, green smart grid) it is directed at an audience of law students and academics. Thus, it may be used in classes on climate protection law, energy law and sustainability on the bachelor as well as on the master and PhD levels. It may also serve as a reliable source of reference for legal professionals and engineers.

I would like to express my sincere thanks to Univ.-Prof. Dr. Christoph Bezemek for supporting this project from the very beginning. I am happy to receive suggestions and criticism and ask you to send them to the following e-mail address: renate.pirstner@uni-graz.at.

Graz, 9.3.2022

Renate Pirstner-Ebner

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### List of abbreviations

| CD      | Commission Delegated                                  |
|---------|---|
| COM     | European Commission                                   |
| EU DSO  | European entity for Distribution System Operators     |
| EC      | European Community                                    |
| EEC     | European Economic Community                           |
| ECG     | Electricity Coordination Group                        |
| ECJ     | European Court of Justice                             |
| ECSC    | European Coal and Steel Community                     |
| ERCC    | Emergency Response Coordination Centre                |
| ENTSO   | European Network of Transmission System Operator      |
| EU      | European Union  |
| EURATOM | European Atomic Energy Community                      |
| GCG     | Gas Coordination Group                                |
| ISO     | Independent System Operator                           |
| ITO     | Independent Transmission Operator                     |
| NECP    | Integrated National Energy and Climate Plan           |
| OJ      | Official Journal of the European Union                |
| OU      | Ownership Unbundling                                  |
| PCI     | Project of Common Interest                            |
| SME     | Small and Medium-sized Enterprise                     |
| SOR     | System Operation Region                               |
| TFEU    | Treaty on the Functioning of the European Union       |
| UNFCCC  | United Nations Framework Convention on Climate Change |
| VIU     | Vertically Integrated Undertaking                     |

#### 1 Introduction

A scientific discipline must identify conflicts and set rules to settle them peacefully.<sup>1</sup> At the beginning of the electricity and gas market liberalisation, conflict regulation was a core element of this young discipline. In 1996 and 1998, the European Union (from now on: EU) determined the first provisions for the internal electricity and gas market.<sup>2</sup> These provisions were to introduce a competitive electricity and gas market and reduce the monopoly situations of the energy companies.

Energy law is not only a young but also a dynamic scientific discipline. Dynamic, because two others followed the first energy liberalisation package in 2003 and 2009.<sup>3</sup> In 2018 and 2019, the EU adopted legal acts concerning the "Clean Energy for all Europeans" package focusing on the internal electricity market, renewable energies, and energy efficiency<sup>4</sup>, and in 2021 the European Commission proposed essential amendments implementing its "Green Deal Strategy".<sup>5</sup> This "Green Deal Package" includes, among others, new provisions for renewable energy, energy efficiency, renewable gases and hydrogen. The energy packages in force completely removed the monopoly position of energy undertakings as energy suppliers. Therefore, the EU introduced rules for network access, equal treatment and unbundling.<sup>6</sup> An essential element of the "unbundling" requirements is to separate the network operation and energy supply from each other, allowing the establishment of a free market for electricity and gas products. Nevertheless, the network undertakings operate the system in a monopoly

Matthias Schmidt-Preuß, 'Energierecht – eine innovative wissenschaftliche Disziplin' in Stefan Storr (ed) *Neue Impulse für die Energiewirtschaft* (Jan Sramek 2012)
1 (5); see also Adrian Bradbrook, 'Energy Law as an Academic Discipline' (1996) Journal of Energy & Natural Recources Law 193.

<sup>2</sup> Electricity Market Directive 1996/92/EC and Gas Market Directive 98/30/EC.

<sup>3</sup> See details in chapter 3.3.1. and 3.3.2.

<sup>4</sup> Clean energy for all Europeans package completed: good for consumers, good for growth and jobs, and good for the planet | European Commission (europa.eu) (state of the databasis: December 2021) and see details in chapter 3.3.

<sup>5</sup> See the two parts of the "Green Deal Package" from 2021 – first part: Delivering the European Green Deal | European Commission (europa.eu) and second part ("hydrogen and decarbonised gas") package: New EU framework to decarbonise gas markets (europa.eu).

<sup>6</sup> See details in chapter 5.2., 5.3. and 5.4.

situation. Therefore, the regulatory authorities of the Member States must monitor them.

The regulation of the energy industry is a contrary act to the liberalisation of the energy market. However, special EU rules are necessary due to the monopoly position of the network operators and the guarantee of the security of supply. The regulating body at the EU level is the ACER. It mainly coordinates the cooperation of the national regulatory authorities who at the national level responsible for the market regulation.

This book provides an overview of energy law legislation. One central chapter is the market system for gas and electricity, while separate chapters cover the regulatory bodies (ACER, national regulatory authorities). Additionally, the book includes the European energy coordination institutions like the ENTSO for Electricity, the ENTSO for Gas, the EU DSO entity, the Electricity Coordination Group, the Gas Coordination Group and the regional coordination centres. A further central chapter deals with the security of electricity and gas supply.

Energy law is also an innovative discipline. Correspondingly, the book includes chapters that are essential for our energy system of the future. These are the chapters renewable energies, energy efficiency, storage, decentralisation and digitalisation. The book ends with a separate chapter, "Energy system of the future", providing an overall view of the legal areas mentioned before and an outlook on into the future of energy in the EU.