## Building Financial Management Capacity for NGOs and Community Organizations

#### Praise for this book

'A deficit in financial management capacity is common in NGOs, and there is not much well-developed literature on the subject. John Cammack is a well-recognized author in the area of finance management of non-profits. This book has a lot to offer and suggests ways of developing capacity. John has pulled it off once again. Congratulations!

Sanjay Patra, Executive Director, Financial Management Service Foundation. India

'John Cammack's excellent book will serve as an invaluable resource for teachers, graduate students and practitioners of sound financial management for civil society organizations. This compact manual provides NGOs and small community organizations with capacity building measures that will allow for sustained growth in challenging circumstances.'

Professor Susan H. Perry, The American University of Paris

'Cammack's professionalism and extensive experience blends perfectly with his innate ability to be a powerful communicator. His writing is very much a dynamic dialogue between the practitioner eager to implement and the mentor providing both tools and vision.

'This book is an excellent, innovative tool which I would certainly recommend not only to NGOs but also to UN specialized agencies, academia and the private sector. This book was an absolute pleasure to read; if other training tools had even half of Cammack's style, learning would turn into practice with much greater ease and impact.'

Isabella Rae, Senior Programmes Manager, Gorta-Freedom from Hunger Council of Ireland

'John Cammack's clear style of presenting complex ideas and the use of jargon-free language differentiates his book from other technical financial management resources. The book succeeds in providing an excellent framework of progressive stages to attain the "nirvana" state of financial sustainability and impact.

'Building Financial Management Capacity explains the importance of "hard" aspects of financial accountability, such as developing robust financial systems and implementing transparent financial processes. But the essence of this book is John's ability to emphasize and highlight "soft" issues. The case studies and practical examples illustrate the influence of organizational culture and human resource capacities on ensuring high-quality financial management.'

Gopal Rao, Director, Skills for South Sudan

# Building Financial Management Capacity for NGOs and Community Organizations A practical guide

John Cammack



Practical Action Publishing Ltd The Schumacher Centre Bourton on Dunsmore, Rugby, Warwickshire CV23 9QZ, UK www.practicalactionpublishing.org

Copyright © John Cammack, 2014

ISBN 978-1-85339-824-7 Hardback ISBN 978-1-85339-825-4 Paperback ISBN 978-1-78044-824-4 Library Ebook ISBN 978-1-78044-825-1 Ebook

All rights reserved. No part of this publication may be reprinted or reproduced or utilized in any form or by any electronic, mechanical, or other means, now known or hereafter invented, including photocopying and recording, or in any information storage or retrieval system, without the written permission of the publishers.

A catalogue record for this book is available from the British Library.

The author has asserted his rights under the Copyright Designs and Patents Act 1988 to be identified as authors of this work.

Cammack, J. (2014) Building Financial Management Capacity for NGOs and Community Organizations: A Practical Guide, Rugby, UK: Practical Action Publishing <a href="http://dx.doi.org/10.3362/9781780448244">http://dx.doi.org/10.3362/9781780448244</a>.

Since 1974, Practical Action Publishing has published and disseminated books and information in support of international development work throughout the world. Practical Action Publishing is a trading name of Practical Action Publishing Ltd (Company Reg. No. 1159018), the wholly owned publishing company of Practical Action. Practical Action Publishing trades only in support of its parent charity objectives and any profits are covenanted back to Practical Action (Charity Reg. No. 247257, Group VAT Registration No. 880 9924 76).

Cover illustration: © Martha Hardy@GCI Typeset by SJI Services, New Delhi

# **Contents**

Box	xes, figures and tables	vii		
Acl	Acknowledgements			
Ab	out the author	xi		
Glo	ossary	xiii		
Int	roduction	1		
Paı	rt One: Linking capacity building and finance	3		
1	Capacity building and finance	5		
2	Assessing financial management capacity			
Paı	rt Two: Building financial management capacity	21		
3	Planning and budgeting	23		
4	Accounts record keeping	37		
5	Financial reporting	43		
6	Financial controls	51		
7	External audit	65		
8	Organizational aspects of financial management	75		
Paı	rt Three: Moving towards sustainability	101		
9	Organizational sustainability, planning and			
	core costs	103		
10	Moving towards sustainability: reserves	121		

Part Four: Tools for building financial management	
capacity	131
11 Toolkit for financial management capacity building	135
12 Training for financial management capacity building	147
Appendix A: Minimum financial requirements for growing organizations	153
Appendix B: Review of financial systems	156
References	173
Written resources	174
Web resources	176
Index	178

# Boxes, figures and tables

#### **Boxes**

1	How to present budgeting statements to committee meetings	32
2	How to improve the presentation of budgeting information	33
3	Planning and budgeting – common concerns	35
4	Example of monthly accounting routines	40
5	Accounts record keeping – common concerns	41
6	Differences between financial and management accounting	46
7	Financial reporting – common concerns	49
8	Financial controls – common concerns	62
9	Extract from a management letter	69
10	Example of an audit report with no negative comments ('unqualified' audit report)	70
11	Example of an audit report with a negative comment ('qualified' audit report)	71
12	External audit – common concerns	72
13	Good practice in financial communications	87
14	How to write clearly	89
15	Questions about working relationships between programme and finance staff	93
16	Organizational aspects of financial management – common concerns	98
17	Sustainability, planning and core costs – common	
	concerns	118
18	Different types of fund	123

19	Factors to consider when deciding the level of reserves	125	
20	Example of a reserves policy	126	
21	Reserves – common concerns	129	
22	Thinking of using a workshop to build financial management capacity?	148	
23	Facilitating financial training workshops	149	
Fig	jures		
119	uics		
1	Specific tasks of strong financial management	14	
2	Aspects of strong financial management capacity	17	
3	Ways of moving towards sustainability	104	
4	SWOT analysis	107	
5	Tools for building financial management capacity		
Tal	oles		
1	Example of a budget and actual statement	25	
2	Example of a cash-flow forecast	28	
3	Typical financial tasks	81	
4	Qualifications and experience of finance staff	84	

## Acknowledgements

Many people have helped in the preparation for the new edition of this book. Thanks to the Practical Action Publishing team: Toby Milner, Clare Tawney and Kelly Somers; and to Martha Hardy for the cover illustration. Thanks too, to the Oxfam Publishing team who edited the original edition, upon which the current text is based, in particular Alison Beaumont, Julie Jones, Kevan Ray, and Jackie Smith.

Thanks also to those who have read through and provided comments on earlier drafts of the text of the two editions: Adeola Akintoye, Freda Cammack, Stephen Cammack, John Cropper, Jacques Lauruol, Julieanne Porter, and Gopal Rao.

I am grateful to many people and organizations for help with the research for both editions, including Adeola Akintove, Paul Anticoni, Mark Awiah, Jo Baker, David Black, Phan Kunthak Botum, Westone Mutale Bowa, Bill Bruty, Nick Burn, Jo Burton, Ken Carleton, Chilmba Chiveňu, Mohammed Coulibaly, Ndeye Marie Fall Diagne, Abdoul Ma Ali Diallo, Tacko Sy Diop, Sally East, Nicola Elliott, Richard England, Janey Forgan, Sharda Ganga, Clive Gillam, Bronwyn Harris, Begay Jabang, Neil Jennings, Martin Johnson, Sheeraz Ahmed Khan, Dennis Khangalani, Anneli Kimber, Jacques Lauruol, Maren Lieberum, Harvey Livingston, Amédée Marescot, Aminulhaq Mayel, Alvin Mchemba, Lingalireni Mihowa, Gary Mitchell, Tendavi Moabi, San Moller, Damien Mosley, Besinati Mpepo, Dennis Mulenga, Muthoni Muriu, Stephen Murray, Samuel Musa, Clever Musonda, Felix Muyaso, Ayanda Mvimbi, Evelyn Naraga, Grace Nkhuwa, Alick Nyirenda, Mark Nyungula, Stephen Okafor, Vich Onn, Ousmane Pam, Sanjay Patra, Emma Porteous, Bryan Rambharos, Gopal Rao, Dorte Rasmussen, Mom Riam, Indy Sangha, Ernest Sessanga, Anisha Shah, Md. Moazzam Ali Shaim, Janet Shapiro, Ken Shoults, Emily Joy Sikazwe, Shamila Singh, Kirsty Smith, Hang Sophearyn, Clare Syanjelele, Timea Szeteiova, Karen Tidsall, and Roque Yap.

Contributing organizations include Afrique-Enjeux, Agir Autrement pour le Développement en Afrique, Amicale Socio-Economique Sportive et Culturelle des Agriculteurs du Walo, Amnesty International, Asylum Welcome, British Overseas NGOs for Development, British Red Cross Society, CECI Senegal, Centre for the Study of Violence and Reconciliation, Christian Aid, Cini Asha, Civil Society for Poverty Reduction, Copperbelt Health Education Project, Dan Church Aid, Evangelical Lutheran Development Services, FAMSA Welkom, Financial Management Service Foundation, InterChange Trust, Methodist Relief and Development Fund, Oxfam America, Matindi Youth Organization, Micro-Bankers Trust, PINORD, SCIAF, SOS Sahel, Stichting Projekta Surinam, VSO, Women for Change, and the Oxfam offices in Afghanistan, Cambodia, Haiti, Malawi, Philippines, Senegal, South Africa, and Zambia.

I am grateful to all the organizations who allowed me to use the stories about their financial management capacity building. Those without an organizational name are from my own experience working with organizations internationally.

I also thank those who have participated in workshops that I have facilitated, and organizations that I have visited as an adviser and consultant. Much of what I have learned from their combined wisdom is distilled throughout this book.

Last but not least, I thank Freda Cammack for her constant help and support in the process of writing this book.

John Cammack Oxford, 2014

#### About the author

John Cammack works as an adviser and consultant, trainer, coach, and writer in the non-government organization (NGO) sector. He was head of international finance at Oxfam GB and senior lecturer in accounting and financial management at Oxford Brookes University. He now works with a range of international development and relief agencies. His website is www.johncammack.net.

His consultancy work includes: financial management and programme management reviews and capacity building for European and Southern-based organizations, working with NGOs and community-based organizations, and advising organizations on becoming 'fit for funding'. His participatory training includes: building non-profit financial capacity, financial management for non-specialists, training trainers (and specialist courses for training financial trainers), and developing communication between finance and non-finance staff working internationally and cross-culturally.

He is the author of *Communicating Financial Management with Non-finance People* (Practical Action Publishing), *Basic Accounting for Community Organizations and Small Groups* (Practical Action Publishing), and *Financial Management for Development* (Intrac). He co-authored *Financial Management for Emergencies* (www.fme-online.org). John is a professionally qualified accountant, manager, and teacher and specializes in the international not-for-profit sector. He holds an MSc in International Development Management, and an MBA.

# **Glossary**

Accounting statements Financial summaries produced at the end of an accounting period, for example receipts and payments account, income and expenditure account (income statement), balance sheet.

Bank reconciliation A statement confirming that accounting records agree with the bank statement or pass book. It shows differences, such as cheques written but not yet presented at the bank, items paid into the bank (perhaps on the last day of the month) but not yet included in the bank account, standing orders, and bank charges.

**Budget and actual statement** A comparison of budgeted income and expenditure with actual income and expenditure, showing differences.

Cash advance Money given to an individual, usually a member of staff, for a work activity (for example travel) when precise details of the cost are not yet known.

Cash-advances/loans register A record of money given to an individual. It shows if, and when, the amount was accounted for.

Cash/bank book A record of money coming in and going out, in date order. 'Cash book' means both cash and bank transactions.

Cash-flow forecast A statement which forecasts the money coming in and going out over a period of time in the future.

Champion Someone who promotes or 'champions' a particular issue in a group or organization; for example, a member of the leadership team.

Communities Groups of people who benefit from the activities and services provided by a non-profit organization.

Community-based organization (CBO) Small non-profit group with a social purpose, sometimes run entirely by volunteers, based in the community that it serves.

Core costs The non-programme costs of an organization. Sometimes called administrative costs, indirect costs, overheads or support costs.

**Donor** An institution providing funding and/or other support to a non-profit organization. The donor may also be a non-profit organization.

**Financial audit** An examination of financial records and statements.

**Financial management** The use of financial information, skills, and methods to make the best use of an organization's resources.

Financial management capacity An organization's financial management, awareness, competence, and relationships which are used to make its overall management and programme activities effective.

**Fixed assets** Items owned for more than one year. Examples: buildings, vehicles, and computers.

Fixed-asset register A list of fixed assets, updated regularly.

**Financing** The various sources from which an organization receives its income.

Financing plan A longer-term planning activity that involves stakeholders thinking through the best way to finance the organization's objectives over the next 3–5 years.

Funding Income from an institutional donor.

Funding mix The balance between an organization's sources of finance, which help to diversify its income and make it more sustainable.

**Leader** The person responsible for the organization's activities. He or she may be the chair of the management committee or, in larger organizations, a senior staff member, sometimes called the chief executive officer (CEO), or director.

GLOSSARY xv

Leadership team The management committee, leader, and senior staff of a group or organization.

Longer-term planning See Strategic planning

**Management audit (or systems audit)** An examination of an organization's management, and financial processes and systems.

Management committee The body responsible for the management of a group or organization that meets regularly to decide policies. The committee may also be called the advisory body, the board, executive committee, governing body, or trustees. In small non-profit organizations the whole group may constitute the committee; in larger organizations the committee is made up of representatives of the membership.

**Managers** People responsible for a particular activity, department, or project. They usually have responsibility for the budget and staff.

Non-government organizations (NGOs) Non-profit organizations with a social purpose, usually with paid staff and volunteers. They vary in size and may be locally or nationally based.

**Organization** People working together in the non-profit sector for social objectives. It can be any size, from a small community group to a large national or international agency.

**Partners** Two or more organizations working together for a common purpose. A donor is often one of the partners.

**Payment voucher** A document attached to an invoice or receipt, to record details of payments.

**Programme staff** Staff working with a community-based organization, non-government organization, or charity, on activities with social objectives. In larger organizations, these staff might be advising or working with communities and/or their 'partner' organizations.

**Reserves** Organizational savings held to cover future shortages in funding and emergencies.

**Restricted funds** Money received from a donor for a particular purpose.

**Stakeholders** Groups and individuals, internal or external, who have an interest in the organization's well-being. They include community groups, partners, staff, volunteers, donors, government, suppliers, and the wider public.

**Strategic planning** 'A systematic process through which an organization agrees on its priorities and builds commitment to them among its key stakeholders. These priorities are selected as the most effective way of fulfilling the organization's mission, taking account of its changing operating environment' (MRDF, 2011). Also called 'longer-term planning'.

**SWOT** analysis SWOT considers strengths, weaknesses, opportunities and threats. It is a practical way of assessing either a whole organization, or a part of the organization (for example its financial situation). The information is used to determine objectives to build on strengths and opportunities, and minimize weaknesses and threats.

**Umbrella group** An organization co-ordinating and representing non-profit organizations, often nationally.

**Unrestricted funds** Money that can be used for any expenditure within the organization or project.

#### Introduction

Building capacity through financial management is a key way of achieving a more effective organization. With strong financial management capacity, the group or organization becomes more able to control its own affairs. This then leads to an improved programme of activities. Without good financial management, the future is often uncertain: it may be impossible to predict when money will be short and, crucially, it may become impossible to fund programmes.

This book presents practical ways to build financial management capacity in an international development context (although much of it applies to any non-profit organization). It describes good practice in the specific tasks of financial management – for example, planning and budgeting and financial controls. It gives examples of how groups and organizations build their own capacity. It also considers what leadership teams can do to guide their organization's longer-term direction (an activity sometimes called 'governance') and it describes other financial management aspects that can be built into an organization's structure to make it more sustainable.

It is written for non-government organizations (NGOs), larger community-based organizations (CBOs), and charities. For organizations with established systems, it provides challenging questions, both for their own organization and for the way in which they work with others. The book is written for chairs and members of management committees, leaders, chief executive officers, directors, managers, programme staff, administrators, fundraisers, and finance staff. It is a tool for large NGOs and donors working with their partner NGOs and CBOs. The content can also be used in training courses, and university and college courses for international development workers.

Building stronger financial management capacity is not difficult. If you follow the suggestions in this book, you should quickly start to see the impact. Your organization will be in a better position to show accountability, transparency, and credibility – all of which are conditions that donors consider priorities when funding programmes.

This is a book about building an organization's financial management capacity, rather than how to do accounting. Books that cover the technical aspects are listed in 'Written resources'. Some additional resources relating to those used in the book are available at www.johncammack.net (click on 'Resources').

#### **PART ONE**

# Linking capacity building and finance