Paradox and Imperatives in Health Care

Redirecting Reform for Efficiency and Effectiveness

Revised Edition



Jeffrey C. Bauer



Paradox and Imperatives in Health Care

Redirecting Reform for Efficiency and Effectiveness

Revised Edition

Paradox and Imperatives in Health Care

Redirecting Reform for Efficiency and Effectiveness

Revised Edition

Jeffrey C. Bauer



CRC Press is an imprint of the Taylor & Francis Group, an **informa** business A PRODUCTIVITY PRESS BOOK

CRC Press Taylor & Francis Group 6000 Broken Sound Parkway NW, Suite 300 Boca Raton, FL 33487-2742

@ 2015 by Taylor & Francis Group, LLC CRC Press is an imprint of Taylor & Francis Group, an Informa business

No claim to original U.S. Government works Version Date: 20140618

International Standard Book Number-13: 978-1-4665-9325-1 (eBook - PDF)

This book contains information obtained from authentic and highly regarded sources. Reasonable efforts have been made to publish reliable data and information, but the author and publisher cannot assume responsibility for the validity of all materials or the consequences of their use. The authors and publishers have attempted to trace the copyright holders of all material reproduced in this publication and apologize to copyright holders if permission to publish in this form has not been obtained. If any copyright material has not been acknowledged please write and let us know so we may rectify in any future reprint.

Except as permitted under U.S. Copyright Law, no part of this book may be reprinted, reproduced, transmitted, or utilized in any form by any electronic, mechanical, or other means, now known or hereafter invented, including photocopying, microfilming, and recording, or in any information storage or retrieval system, without written permission from the publishers.

For permission to photocopy or use material electronically from this work, please access www.copyright.com (http://www.copyright.com/) or contact the Copyright Clearance Center, Inc. (CCC), 222 Rosewood Drive, Danvers, MA 01923, 978-750-8400. CCC is a not-for-profit organization that provides licenses and registration for a variety of users. For organizations that have been granted a photocopy license by the CCC, a separate system of payment has been arranged.

Trademark Notice: Product or corporate names may be trademarks or registered trademarks, and are used only for identification and explanation without intent to infringe.

Visit the Taylor & Francis Web site at http://www.taylorandfrancis.com

and the CRC Press Web site at http://www.crcpress.com

Dedicated to my sources of inspiration and courage to create

Gustav Mahler Pierre Boulez René Magritte Sol LeWitt

Contents

1	Introduction: The Paradox	1
	The Paradox	3
	The Imperatives	
	Analytical Foundation for Solutions	
	The Target Audience	
	Note on Authorship	
	*	
2	The Economic Challenge: Chaos	11
	End of Growth in Spending: The New Normal	13
	Dramatic Decline in Overall Economic Growth	13
	Increasing Demands from Other Sectors	15
	Constrained Consumer Spending	16
	Increasing Diversification and Competition	17
	Improvement in Scientific Indications for Medical	
	Care	
	The More Things Change	21
	The Bottom Line: Redirecting Reform	
	Problems with Predicting the Future of Health Care	
	Medical Professionalism and Solving Economic	
	Problems	29
	Notes	
2		
3	The Economic Imperative: Efficiency (Cost)	
	Introduction	
	Short Run versus Long Run	34
	Tactics versus Strategy	36

	Key to Success: Long-Run Strategy	38
	Need for Common Understanding	39
	Efficiency for Executives	40
	Problems to Avoid	42
	Inefficiency Equals Waste	45
	Enough Waste to Matter?	
	Policy: One Size Does Not Fit All	50
	What to Do with the Savings?	
	Note	53
4	The Clinical Imperative: Effectiveness (Quality).	55
	Introduction	
	Effectiveness: Compliance with Specifications of	
	Performance	56
	Neither Cost nor Value	
	Why Effectiveness Is an Imperative	
	Effectiveness and Quality in Health Care	
	Quality: Consistent, Appropriate, and Safe Care	
	Redirecting Reform: Performance Standards to	
	Standard Performance	65
	Limitations of Historical Efforts	67
	Effectiveness Comes from Within	68
	Pursuing Efficiency and Effectiveness Together	
	Setting the Standard for Quality	
	A Model for the Effectiveness Transformation	
	Effectiveness for Health Care: Doing It Right	74
	Notes	
5	Tools for Efficiency and Effectiveness	77
•	Introduction	
	Least Common Denominator: Information Technology	
	and Digital Transformation	
	Data and Analytics	
	e- and m-Health Technologies	
	Telemedicine (Telehealth)	
	Input Substitution	
	The Performance Improvement Imperative	
	THE TELLOTIFICATION THIS TO VEHICLE THE PERSON OF THE PROPERTY OF THE PERSON OF THE PE	/4

	Expert Consensus: Tools for Changing the Future	99
	Notes	. 101
6	Redirecting Reform: Strategic	
	Recommendations	103
	Introduction	. 103
	Review of Reasons to Redirect Reform	.104
	Policy Recommendation 1: Limit the American Health	
	Sector to 17% of GDP	.106
	Policy Recommendation 2: Require Performance	
	Improvement for Federal Reimbursement	. 111
	Policy Recommendation 3: Develop a National	
	Consensus on a Good Health Care System	. 116
	Conclusion	
	Notes	
7	Enilogous Oncominational Common Footom for	
7	Epilogue: Organizational Success Factors for	127
	Efficiency and Effectiveness	
	Introduction	
	√ Standardization	
	√ Flexibility	
	√ Integration	
	√ Alignment	
	√ Leadership	
	√ Accountability	
	√ Creativity	.136
Abo	out the Author	147

Chapter 1

Introduction: The Paradox

Surely we will end up where we are headed if we do not change direction.

—Confucius

Back in 2007 when Mark Hagland and I solicited comments on our original concept for a book about performance improvement, several health care executives responded with a question: Why would a provider want to cut costs or improve quality? After all, they argued, the reimbursement system does not provide incentives to reduce costs, and the rewards for quality can be pretty small with respect to the required effort. Reimbursement can even penalize performance improvement initiatives. These experienced leaders indicated no interest in reading a book on efficiency and effectiveness until the federal government required them to take action.

Other executives took the opposite position. They believed our proposed focus was important—so important that they had, in their opinions, already removed all the waste from their organizations. They probably would not read our book because there was nothing more they could do to save money in operations. Nevertheless, they encouraged us to write it because they thought other hospitals needed to get the message. (We expected they also needed it. There is *always* room for improvement.)

We decided to write the book because most executives were in the middle, generally cynical but receptive to new perspectives and responsive solutions. They acknowledged the disincentives that have thwarted past efforts to change a production process or business model. However, they also sensed an unprecedented convergence of forces that compelled action. They wanted a practical guide that would help them survive and, it was hoped, thrive in a potentially hostile environment. All agreed that the status quo was unsustainable in the long run, but none anticipated the two seismic shifts that were just around the corner—the economic collapse of 2008 and the Affordable Care Act (ACA) of 2010.

Dark clouds have always hovered over the medical marketplace, but they had a silver lining in the past. Intense political action could always be counted on to reverse announced cuts in government health programs. Playing hardball with managed care plans would ultimately yield a viable contract, and reimbursement from private insurance could be counted on to compensate for Medicare's lower rates. Better collections procedures could be implemented to manage receivables and cash flow. Keeping revenue above expenses was never easy, but with hard work in the finance department, it could be done.

Key factors in this equation began to change, slowly but relentlessly, with the arrival of the twenty-first century. Government austerity and rapid increases in consumers' financial responsibility started creating an uncommonly gloomy outlook for providers' revenue. High-deductible health plans increasingly became the rule, not the exception. Receivables began rising precipitously, even for patients covered by good commercial insurance. Costs for supplies and labor also started increasing at higher rates. Regulations continued to grow in

number and complexity, with serious penalties for noncompliance. Troubling trends in national and international economics cast doubt on any prospects for improvement in public or private capacity to pay for health care. And, "medical tourism" began to draw a perceptible number of patients, with and without insurance, to hospitals in other countries.

The Paradox

The phenomenon of international medical travel points to the paradox of health care in the United States. Americans can often obtain a better deal buying individual medical services in other countries. At home, they spend more on health care than their counterparts anywhere else in the world, both individually and collectively, yet their country is found at or near the bottom of lists that rank the return on investment in medical spending for developed economies. Every other modern country spends significantly less on health care than the United States and generally has a healthier population.

In terms of rational economic theory, the country with the highest per capita expenditures on health care ought to be the country with the healthiest people. But, common sense is contradicted by the facts. The US economy allocates a bit more than 17% of gross domestic product each year to its medical sector, yet its residents do not live as long or as well as those of three dozen comparable countries that devote 12% or less of their economic resources to hospitals, doctors, drugs, and related goods and services. Other developed, postindustrial countries produce at least as much health for their populations with approximately 30% fewer resources (i.e., 17% reduced by 30% is approximately 12%).

Even though its national leaders persistently proclaim the United States has the world's best health care system, economic and epidemiological data show it does not. However,

the paradox has an exception that proves the rule and supports the positive focus of this book: The world's best providers of health care are based in the United States, and the rest of the world knows it. Foreigners do not come permanently to the United States just to obtain better health care; they emigrate for other reasons. However, they frequently come to the United States as reverse medical tourists when they need the best health care for a life-threatening condition (admittedly, when cost is not a consideration).

Independent, private health systems based in Rochester (MN), Houston, Boston, Cleveland, New York City, Danville (PA), Oakland (CA), and a few other American cities are internationally recognized for providing the world's best health care—even though they are located in a country that does not. To add irony to paradox, these systems grew out of local initiative and individual vision, and they are extremely different in the way they are organized and managed. They represent the best of American innovation and diversity. Yet, not one of America's world-class medical enterprises was created in response to government imperatives, and they have continued to thrive independent of federal reforms—another key point reflected in this book and its recommendations.

On the one hand, the health care delivery system in the United States is plagued by serious cost, quality, and access problems that are not being solved by law or regulation. On the other hand, some American providers deliver the best care in the world. I believe this paradox can be resolved, but the history of government-driven health reform over the past 50 years and political circumstances for the foreseeable future suggest that another approach is needed. If the United States truly aspires to international exceptionalism in health care, its leaders must take us in a new and different direction to create the world's best health care system—one that produces the top return per dollar spent on population health. This book proposes such a path.